

**MINUTES OF THE GREATER MANCHESTER WASTE AND RECYCLING COMMITTEE, HELD ON
24 JANUARY 2019 AT MANCHESTER TOWN HALL**

PRESENT:

Councillor Mohammed Iqbal	Bolton
Councillor Stuart Haslam	Bolton
Councillor Tony Cummings	Bury
Councillor Alan Quinn	Bury
Councillor Rabnawaz Akbar	Manchester
Councillor Shaukat Ali	Manchester
Councillor Susan Emmott	Rochdale
Councillor Robin Garrido	Salford
Councillor David Lancaster	Salford
Councillor Roy Driver	Stockport
Councillor Helen Foster-Grime	Stockport
Councillor Judith Lloyd	Trafford

Officers In attendance:

GMCA – Treasurer	Richard Paver
GMCA – Executive Director, Waste & Resources	David Taylor
GMCA – Deputy Monitoring Officer	Gwynne Williams
GMCA – Waste & Resources	Justin Lomax
GMCA – Waste & Resources	Michelle Whitfield
GMCA – Waste & Resources	Lindsey Keech
GMCA – Waste & Resources	Sarah Mellor
GMCA – Waste & Resources	Steven Foster
GMCA – Waste & Resources	Michelle Lynch
GMCA – Waste & Resources	Richard Booth
GMCA – Governance & Scrutiny	Paul Harris

WRC 18/49 APOLOGIES

Apologies for absence were received and noted from Councillors Sean Anstee (Trafford), Allison Gwynne (Tameside) and Stephen Hewitt (Oldham).

A Member commented that Councillor Anstee had again offered his apologies for absence from the Committee.

WRC 18/50 URGENT BUSINESS

a) Appointment of Chair for the meeting

As Councillor Gwynne, Chair of the Committee was absent, the Clerk sought nominations from the committee for a Member to Chair this meeting. A nomination was received and seconded for Councillor Rabnawaz Akbar.

RESOLVED/-

That, in the absence of Councillor Allison Gwynne, Councillor Rabnawaz Akbar be appointed as Chair of the Waste and Recycling Committee for this meeting.

NOTE: COUNCILLOR RABNAWAZ AKBAR IN THE CHAIR.

WRC 18/51 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in respect of any item on the agenda.

The Deputy Monitoring Officer reminded attendees of the confidentiality of the items in the Part B section of the agenda.

WRC 18/52 MINUTES

The minutes of the previous meeting of the Committee, held on 15 November 2018 were submitted.

RESOLVED/-

That the Minutes of the Waste and Recycling Committee, held on 15 November 2018, be approved as a correct record.

WRC 18/53 COMMITTEE WORK PROGRAMME

A report was presented which provided Members with the Waste & Recycling Committee work programme that will provide a forward look of items to focus the work of the Committee during 2018/2019 municipal year.

A Member suggested that the Committee be given an opportunity to interview bidders, as part of the procurement process, to understand their technical capabilities. In response, officers noted that under the terms of the reference for the committee and the GM Combined Authority (GMCA) constitution, the appointment of contractors for provision of waste management services above a value of £10m remained a reserved matter for the GMCA to determine. The Deputy Monitoring Officer noted that a report was to be submitted to GMCA at its meeting on 15 February 2019. It was suggested that any comments or questions made during the consideration of the Procurement of Waste Services item at Part B of the agenda, would be fed in to the report to be considered by GMCA.

RESOLVED/-

That the Waste and Recycling Committee work programme be noted.

WRC 18/54 REGISTER OF GMCA KEY DECISIONS

David Taylor, Executive Director, Waste & Recycling, introduced a report which provided an update on the three key decisions listed on the GMCA Register of Key Decisions which relate to Waste and Recycling functions.

RESOLVED/-

1. That the contents of the Register of Key Decisions, as set out in the report, be noted.
2. That the advice from WRAP not to commence a public consultation exercise until an English Waste Strategy had been agreed, be noted.

WRC 18/55 UPDATE ON PROCUREMENT OF GMCA WASTE SERVICES

David Taylor, Executive Director of Waste and Resources introduced a report which provided Members with an update on the procurement of waste and resource management services for Greater Manchester. The report highlighted the procurement process, the arrangements for the biowaste procurement, the procurement timetable, assurance process and the approval process.

Members noted that in order to maximize the competition and to attract specialist service providers, the procurement was originally divided into 3 Lots based on waste stream and facility type. The 3 Lots identified were: Lot One Waste and Resource Management Services (WRMS), Lot Two Household Waste Recycling Centre Management Services (HWRCMS); and Lot Three Biowaste Management Services (BMS).

Members were reminded that following the cancellation of Lot 3 and the withdrawal of Viridor from the procurement process, the remaining Tenderers for Lots 1 and 2 are Suez and Veolia. In addition, it was also noted that following the cancellation of the Lot 3 procurement, GMCA undertook soft market testing with potential biowaste offtakers, which has confirmed market capacity for the c. 125ktpa of required capacity. Tender documents have now been developed and an OJEU notice published.

Final tender submissions were received from both Suez and Veolia for Lots 1 and 2 on 20th December 2018 in accordance with the procurement programme. Compliance checks have been undertaken and the tender responses are currently being evaluated and scored. This process including moderation is due to complete by 6th February 2019.

In response to an enquiry from a Member it was noted that the GMCA Corporate Issues and Reform Overview and Scrutiny Committee had considered the procurement process.

RESOLVED/-

1. That the progress to date on the procurement of future waste services contracts be noted.
2. That the proposed governance arrangements leading up to the appointment of preferred bidder(s) in February 2019 for Lots 1 and 2 and biowaste contractors, as set out in the report, be noted.

WRC 18/56 INTERIM SERVICES CONTRACT UPDATE

Justin Lomax, Head of Contract Services, Waste and Resources presented a report which updated the Committee on performance of the interim waste management contract. In addition to contract performance, the report also highlighted information relating to health & safety matters and complaints.

In relation to Health and Safety reporting a member enquired as to what constituted a near miss. In response, officers noted that a near miss would involve any hazardous issue. It was also noted that the next reporting period will include observations.

Following a comment from a Member relating to the rejections of kerb-side collections due to contaminated recyclates, officers noted that work was taking place both within GMCA and within districts to get the message across to help residents recycle correctly, which in turn will help to reduce the wrong materials in specific recycling loads.

RESOLVED/-

That the performance of the interim services contract, as set out in the report, be noted.

WRC 18/57 UPDATE ON BUDGET AND LEVY 2019/20 OF GMCA WASTE SERVICES

A report of the, GMCA Treasurer was presented which provided members of the Committee with an update on the proposed Budget and Levy 2019/20 for waste and resource management services for Greater Manchester.

The report set out interim proposals for the 2019/20 budget and Levy and Members noted that these proposals have in the main been prepared by building upon those contract and savings updates presented to GMWDA meetings in 2017/18 and the Waste and Recycling Committee and GMCA meetings during 2018/19. Members further noted that the report

suggested a balanced risk approach be adopted in setting the budget requirements in line with previous indications by the GMWDA.

The impact of the above proposals can be summarised as:

	2019/20 Levy forecast in			
	February 2018	2019/20 Levy	Increase / (Decrease)	
	£m	£m	£m	%
Bolton	20.648	20.660	0.012	0%
Bury	14.143	14.209	0.066	0%
Manchester	31.614	31.493	(0.121)	0%
Oldham	17.945	18.109	0.164	1%
Rochdale	15.969	15.879	(0.090)	-1%
Salford	20.477	20.188	(0.289)	-1%
Stockport	21.388	21.427	0.039	0%
Tameside	15.517	15.447	(0.070)	0%
Trafford	16.932	17.224	0.292	2%
Total	174.633	174.636	0.003	0%

In terms of the proposed budget, a Member sought clarification in on matters relating to insurance. In response, officers noted that there was currently provision for GMCA to self-insure and that as part of the procurement process, bidders were required to provide insurance.

RESOLVED/-

That the update on the proposed Budget and Levy 2019/20 for waste and resource management services for Greater Manchester and the possible refund to Districts in 2018/19, as set out in the report, be noted.

WRC 18/58 OVERVIEW OF OUR WASTE, OUR RESOURCES: A STRATEGY FOR ENGLAND

Sarah Mellor, Head of Sustainable Consumption and Production, GMCA, introduced a report which provided Members with an overview of the “Our Waste, Our Resources: A Strategy for England” document which was published in December 2018, including Extended Producer Responsibility, where producers bear the full net costs of managing the waste created from their products, consultation regarding proposals for the introduction of a Deposit Return Scheme, Recycling and Landfill Diversion Targets, tackling Waste Crime and Food Waste. The report also presented information on the recent Defra consultation on the proposal to extend the single-use carrier bag charge to all retailers and to increase the minimum charge to 10p and sought Members support to this proposal.

In relation to packaging waste, a Member commented that supermarkets should be made to pay for packaging materials from their products. Clarification was also needed on how the introduction of a Deposit Return Scheme will be funded and weekly collections of food waste, given that Council resources were limited.

Members noted that a Strategic Environmental Assessment has been developed. Food waste continues to be the biggest waste stream across Greater Manchester and that the consultation process will provide a greater picture of GM households.

In response to an enquiry from a Member regarding the Waste Strategy for England document informing the new waste contract, officers noted that the bidding process for the contract closed on 26 November 2018, prior to the publication of the Waste Strategy and for this reason bidders would not have had a chance to comment on the Strategy, but this matter would be picked up as part of the contract discussions.

In response to a comment from a Member relating to anaerobic digestion, officers noted that there were a number of waste facilities across Greater Manchester to serve local areas.

RESOLVED/-

1. That the report be noted.
2. That the proposed response to the consultation, as set out in Appendix B to the report, be agreed.

WRC 18/59 EXCLUSION OF PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraphs 3 Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

WRC 18/60 UPDATE ON PROCUREMENT OF GMCA WASTE SERVICES

David Taylor, Executive Director of Waste and Resources introduced a report which provided an update on the progress of the procurement of Lot 1 Waste and Resource Management Services and Lot 2 Household Waste Recycling Centre Management Services. The report also provided Members with an overview of the evaluation methodology and technical proposals set out in each submission for both Lots and added value proposals.

As the evaluation was ongoing, it was noted that the Tenderers' identities had been anonymised and the Executive Director of Waste and Resources, GMCA reiterated that the details within the report remained subject to confidentiality.

Members raised several questions of a commercial and technical nature regarding the procurement process. In thanking Members for their contribution, officers noted that the matters raised would be included in to the report to GMCA on 15 February 2019.

RESOLVED/-

1. Tenderer technical solutions for Lots 1 and 2, be noted.

2. That the added value proposals set out in the report, be noted.
3. That in addition to those comments made in the pre-amble above, Members were invited to provide details of comments and questions at the earliest opportunity and that these comments, questions and responses were to be appended to the report to GMCA

WRC 18/61 INTERIM SERVICES CONTRACT UPDATE

Justin Lomax, Head of Contract Services, Waste and Resources introduced a report which provided an update on performance of the interim waste management contract.

RESOLVED/-

That the performance details and key risks be noted, as set out in the report.

WRC 18/62 BUDGET AND LEVY 2019/20 AND MEDIUM TERM FINANCIAL PLAN TO 2022/23, COMMERCIAL CONSIDERATIONS

Members considered a report of the GM Treasurer in relation to the GMCA Waste Service which set out the commercial considerations in respect of the outturn for 2018/19 and budget for 2019/20 and beyond. The report also covered the process of scrutiny that the budget approval process will follow.

RESOLVED/-

1. That the budget assumptions for 2019/20 and the associated critical judgements in relation to the Medium Term Financial Plan (MTFP) as set out in the report, be endorsed.
2. That the detailed commercial risk assessment and proposed General Balances position, as set out in the report, be noted.

